

Report to the Chief Officer (Highways and Transportation)

Date: 05 August 2014

Subject: A6120 Ring Road Cross Gates – Proposed Pedestrian Crossing

Capital Scheme Number: 32161

Are specific electoral Wards affected? If relevant, name(s) of Ward(s): Crossgates and Whinmoor	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

- 1 The purpose of this report is to seek approval for the detailed design and implementation of a pedestrian crossing on A6120 Ring Road Cross Gates and gave notice on site of its proposals in accordance with Section 23 of the Road Traffic Regulations Act 1984.
- 2 This site on a pedestrian route to nearby schools and the shopping centres in Cross Gates, has a very high pedestrian demand throughout the day, which is not being met by informal crossing points introduced in the past.

Recommendations

- 3 The Chief Officer (Highways and Transportation) is requested to:
 - i) authorise the design and implementation of a pelican crossing on the Ring Road Cross Gates as shown drawing TME/11.3/5.2;
 - ii) give authority to incur expenditure of £70,000 which comprises of £60,000 works costs, £10,000 staff fee costs, to be funded from the LTP Transport Policy Capital Programme, and;
 - iii) give authority to display a Notice on site under the provision of Section 23 of the Road Traffic Regulation Act 1984 to inform the public of the proposed zebra crossing.

1 Purpose of this report

- 1.1 To seek approval for the design, supervision and implementation of a pelican crossing and associated works on the A6120 Ring Road Cross Gates at a cost of £70,000 as shown on the attached drawing TME/11.3/5.2.
- 1.2 To give notice on site under the provision of Section 23 of the Road Traffic Regulation Act 1984 to inform the public of the proposed zebra crossing.

2 Background information

- 2.1 The A6120 Ring Road Cross Gates forms part of Leeds' outer ring road and as such is a major distributing road within the city for traffic. This section of the outer Ring Road is dual carriageway running between the roundabouts with Station Road (which runs in front of the busy shopping centre) at its southern end and the York Road/Barwick Road Roundabout at its northern end.
- 2.2 At either side of the A6120 Ring Road Cross Gates are large residential estates as well as other local amenities such as nearby Primary Schools as well as the local Arndale Shopping Centre, as such large numbers of pedestrians cross along the length of the Ring Road.
- 2.3 Over the years repeated requests have been received from local residents and Councillors Hyde and Selby to introduce formal crossing facilities between Cross Gates Avenue and Manston Drive on the A6120 where currently only informal dropped kerbs are present, and given the volume of traffic it makes it increasingly difficult for residents to cross the road to access local amenities. It proves particularly problematic to those on the school run as it forms the most straight forward route between the two estates towards the local Schools.
- 2.4 Following these requests a pedestrian crossing survey was undertaken in February 2013, the results of which are as follows; Over the busiest two hours an average of 23 pedestrians crossed the road, and over four hours the average was 18.25 pedestrians compared to the vehicle flows of over 9500 vehicles.
- 2.5 Following analysis this site meet the criteria for formal pedestrian crossing facilities, which was detailed in the annual Pedestrian Crossing Review which was presented to the Chief Officer and approved on 05 March 2013

3 Main issues

3.1 Design Proposals and Full Scheme Description

- 3.1.1 In order to improve crossing facilities for pedestrians accessing the local Schools, housing estates and shopping precincts, it is proposed that a staggered pedestrian (pelican) crossing facility be introduced on the A6120 Ring Road Cross Gates between its junctions with Cross Gates Avenue and Manston Drive.

3.2 Programme

3.2.1 It is anticipated that the proposal will be implemented in Autumn 2014.

4 Corporate Considerations

4.1 Consultation and Engagement

4.1.1 Ward Members were consulted on 26th March 2014 and were asked for a response regarding the proposals. Following this consultation the Ward Members all responded in favour of introducing a crossing along this length to improve pedestrian facilities.

4.1.2 The proposals were also presented to the Emergency Services and Metro on 26th March 2014. Following this consultation Metro, The West Yorkshire Fire Service and the Police responded in favour of the scheme.

4.1.3 Residents of the A6120 Ring Road Cross Gates were also consulted by letter on 10th June to allow them a chance to view the proposals as well as pass on their comments/concerns regarding the proposals. Following these residents expressed concerns with regards to the original location in relation to vehicles exiting the side streets not looking properly and focusing on the direction of traffic flow, which could impact on the crossing. Following this it was proposed to alter the design to reduce the number of zig-zag markings as well as reposition the crossings to as to minimise the reduction in parking for nearby residents.

4.1.4 The local Ward Members were consulted on the updated proposals on the 3rd July 2014, following which they responded in favour of the proposals.

4.1.5 A stage 1/2 safety Audit has been requested on the site.

4.2 Equality and Diversity / Cohesion and Integration

4.2.1 An Equality, diversity, cohesion and Integration screening has been carried out on the proposals (Appendix 1) and has determined that an impact assessment is not required for the proposals requested.

4.2.2 The scheme provides a new formal crossing facility which gives precedent to pedestrians over vehicular traffic. This benefits all pedestrians but particularly those with mobility issues, the visually impaired, carers supporting wheelchairs and pushchairs who can now cross with confidence for their safety.

4.2.3 The scheme is in line with the findings of the Pedestrian Crossing Review EDCI Assessment

4.3 Council policies and City Priorities

4.3.1 Environmental Policy; the proposals contained within this report are in accordance with aims 6 and 7 of the policy in that the proposals will aid to “reduce the impact of traffic in the city by changes to the road systems” and develop a safe, healthy local environment which provides the best quality of life for the residents”.

4.3.2 LTP Policies; The proposals contained within this report are in accordance with Plan Objective: Delivering Accessibility. The proposals also follow Core Strategy Approaches A1 and A2 in that the scheme will improve physical accessibility and improve the highway for pedestrians.

4.4 Resources and value for money

4.4.1 The cost of implementing this scheme on A6120 Ring Road Cross Gates is estimated at £70,000 (being £60,000 works costs, £10,000 staff costs), to be funded from the LTP Transport Policy Capital Programme.

4.4.2 Capital Funding and Cash Flow

Funding Approval :	Capital Section Reference Number :-						
Previous total Authority to Spend on this scheme	TOTAL	TO MARCH	FORECAST				
	£000's	2013 £000's	2013/14 £000's	2014/15 £000's	2015/16 £000's	2016/17 £000's	2017 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	0.0						
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	0.0						
OTHER COSTS (7)	0.0						
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend required for this Approval	TOTAL	TO MARCH	FORECAST				
	£000's	2013 £000's	2013/14 £000's	2014/15 £000's	2015/16 £000's	2016/17 £000's	2017 on £000's
LAND (1)	0.0						
CONSTRUCTION (3)	60.0			60.0			
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	7.0			7.0			
OTHER COSTS (7)	3.0			3.0			
TOTALS	70.0	0.0	0.0	70.0	0.0	0.0	0.0
Total overall Funding (As per latest Capital Programme)	TOTAL	TO MARCH	FORECAST				
	£000's	2013 £000's	2013/14 £000's	2014/15 £000's	2015/16 £000's	2016/17 £000's	2017 on £000's
Government Grant - LTP / TSG	70.0			70.0			
Total Funding	70.0	0.0	0.0	70.0	0.0	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Parent Scheme Number : 99609

Title : LTP Transport Policy Capital Programme

Revenue Implications : There are no revenue cost implications re this scheme.

4.5 Legal Implications, Access to Information and Call In

4.5.1 There are no specific legal implications for the council, site notices will be placed before works commence.

4.5.2 Not eligible for call in

4.6 Risk Management

- 4.6.1 No Risks other than those associated with working on the Public Highway are anticipated at this site

5 Conclusions

- 5.1 The proposed pedestrian crossing facilities will improve the overall pedestrians safety along the A6120 Ring Road Cross Gates, as well as improving the overall pedestrian routes particularly for those of school children in the area

6 Recommendations

- 6.1 The Chief Officer (highways and Transportation) is requested to:
- i) authorise the design and implementation of a pelican crossing on the Ring Road Cross Gates as shown drawing TME/11.3/5.2;
 - ii) give authority to incur expenditure of £70,000 which comprises of £60,000 works costs, £10,000 staff fee costs, funded from the LTP Transport Policy Capital Programme.
 - iii) give authority to display a Notice on site under the provision of Section 23 of the Road Traffic Regulation Act 1984 to inform the public of the proposed zebra crossing.

7 Background documents¹

- 7.1 None

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Appendix 1
 Equality, Diversity,
 Cohesion and Integration
 Screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and

whether or not it is necessary to carry out an impact assessment.

Directorate: Development	Service area: Traffic Management
Lead person: Chris Procter	Contact number: 3950653

1. Title: A6120 Ring Road Cross Gates – proposed pedestrian crossing		
Is this a:		
<input type="checkbox"/> Strategy / Policy	<input type="checkbox"/> Service / Function	<input checked="" type="checkbox"/> Other
If other, please specify		

2. Please provide a brief description of what you are screening
<p>The screening focuses on a report to the Highways and Transportation Board requesting authority to introduce formal crossing facilities on the A6120 Ring Road Cross Gates</p> <p>The A6120 Ring Road Cross Gates forms part of Leeds’ outer ring road and as such is a major distributing road within the city for traffic. This section of the outer Ring Road is dual carriageway running between the roundabouts with Station Road (which runs in front of the busy shopping centre) at its southern end and the York Road/Barwick Road Roundabout at its northern end.</p> <p>At either side of the A6120 Ring Road Cross Gates are large residential estates as well as other local amenities such as nearby Primary Schools as well as the local Arndale Shopping Centre, as such large numbers of pedestrians cross along the</p>

length of the Ring Road.

Over the years repeated requests have been received from local residents and Councillors Hyde and Selby to introduce formal crossing facilities between Cross Gates Avenue and Manston Drive on the A6120 where currently only informal dropped kerbs are present, and given the volume of traffic it makes it increasingly difficult for residents to cross the road to access local amenities. It proves particularly problematic to those on the school run as it forms the most straight forward route between the two estates towards the local Schools.

Following these requests a pedestrian crossing survey was undertaken in February 2013, the results of which are as follows; Over the busiest two hours an average of 23 pedestrians crossed the road, and over four hours the average was 18.25 pedestrians compared to the vehicle flows of over 9500 vehicles. This gave PV² values of 0.56 (4hrs) and 0.70 (2hrs) meeting criteria for formal pedestrian crossing facilities.

In order to improve crossing facilities for pedestrians accessing the local Schools, housing estates and shopping precincts, it is proposed that a staggered pedestrian (pelican) crossing facility be introduced on the A6120 Ring Road Cross Gates between its junctions with Cross Gates Avenue and Manston Drive.

3. Relevance to equality, diversity, cohesion and integration

All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different equality characteristics?	X	
Have there been or likely to be any public concerns about the policy or proposal?	X	
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		X
Could the proposal affect our workforce or employment practices?		X
Does the proposal involve or will it have an impact on <ul style="list-style-type: none">• Eliminating unlawful discrimination, victimisation and harassment• Advancing equality of opportunity		X

- | | | |
|--|--|--|
| <ul style="list-style-type: none"> • Fostering good relations | | |
|--|--|--|

If you have answered **no** to the questions above please complete **sections 6 and 7**

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4**.
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5**.

4. Considering the impact on equality, diversity, cohesion and integration

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

- **How have you considered equality, diversity, cohesion and integration?** (**think about** the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected)

Consultation on the proposals has taken place with the following stakeholders:

- Local Councillors
- Emergency Services (Police, West Yorkshire Fire and Ambulances Services)
- Metro
- Local Residents

The Local Ward Members have all responded in favour of the introduction of Formal Crossing Facilities on the Ring Road Cross Gates

Residents were consulted by letter on 10th June 2014. No objections were received to the proposals however concerns were raised with regards to loss of off street parking, and of vehicle speeds exiting the side streets onto the Ring Road and their potential impact on the crossings. As a direct result of this the updated proposals were drafted to include shortened zig-zag markings to reduce any reduction in on street parking

- **Key findings**

(**think about** any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

Scheme features

- The scheme provides a new formal crossing facility which gives precedent to pedestrians over vehicular traffic. This benefits all pedestrians but particularly those with mobility issues, the visually impaired, carers supporting wheelchairs and pushchairs who can now cross with confidence for their safety.

The scheme is in line with the findings of the Pedestrian Crossing Review EDCI Assessment
<ul style="list-style-type: none"> • Actions (think about how you will promote positive impact and remove/ reduce negative impact)

5. If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.	
Date to scope and plan your impact assessment:	N/A
Date to complete your impact assessment	N/A
Lead person for your impact assessment (Include name and job title)	N/A

6. Governance, ownership and approval		
Please state here who has approved the actions and outcomes of the screening		
Name	Job title	Date
Nick Hunt	Principal Engineer	24 th June 2014

7. Publishing	
This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.	
If this screening relates to a Key Delegated Decision, Executive Board, full Council or a Significant Operational Decision a copy should be emailed to Corporate Governance and will be published along with the relevant report.	
A copy of all other screening's should be sent to equalityteam@leeds.gov.uk . For record keeping purposes it will be kept on file (but not published).	
Date screening completed	24 th
If relates to a Key Decision - date sent to Corporate Governance	
Any other decision – date sent to Equality Team (equalityteam@leeds.gov.uk)	